

ADOPTION OF IMPLEMENTATION MATRIX

By

The Republic of the Sudan

And

The Republic of South Sudan

1. The Parties have adopted the attached integrated Matrix to facilitate the coordinated implementation of their commitments as reflected in the Agreements referred to in the Cooperation Agreement of 27 September 2012.
2. In particular, the Parties shall be guided by the principle of good faith and the principles set forth in the Preamble of the Cooperation Agreement.
3. This matrix shall be an integral part of the Cooperation Agreement.

Done in Addis Ababa, this 12th day of March, 2013.



.....
H.E. Idris Mohamed Abdel Gader
On behalf of the Government of
the Republic of the Sudan



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H.E. Pagan Amum Okiech
On behalf of the Government of
the Republic of South Sudan

Witnessed by



.....
Thabo Mvuyelwa Mbeki
Chairperson
African Union High Level Implementation Panel for Sudan and South Sudan
On behalf of the AUHIP

**Implementation Matrix for Agreements
Between
The Republic of the Sudan and the Republic of South Sudan**

No.	Obligation	Timing (D-Day = 10 March 2013)	Responsible	Remarks
1.	The Cooperation Agreement			
1.1.	Full implementation of previous agreements relating to common security, including Abyei Temporary Arrangements (Art 2.2)	Immediately	GoS and GoRSS	See below (Sections 2 & 3).
1.2.	Ratification of the Cooperation Agreement by the two National Assemblies (Art 3.2.)	Within 40 days of signing	GoRSS and GoS	Both States have fulfilled this obligation
1.3.	Completion of negotiation on disputed and claimed border areas (Art 4.1.)	See below (Section 5.4).	See below (Section 5.4).	See below (Section 5.4).
1.4.	Determination of the final status of Abyei and consideration of formation of the Abyei Referendum Commission (Art 4.2)	Date to be agreed.	The Presidents	To be dealt with at the level of the Presidents.
1.5.	Development of modalities for implementing and monitoring all the agreements (Art 4.3)	D-Day + 14	GoRSS and GoS, through Legal Cluster and LNP with AUHIP facilitation	During this period, the Legal Cluster will meet to discuss proposal of the AUHIP and present outcome to LNP for consideration.

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1.6.	Establishment of mechanisms and frameworks for cooperation (Art 5.1)	D-Day + 21	GOS and GoRSS	Legal Cluster will make proposals at the same time as the activity in 1.5. Mechanisms to include Summits, and ministerial/technical meetings.
1.7.	Establish viable dispute resolution mechanisms (Art 5.2.)	D-Day + 21	GoRSS and Gos	Legal Cluster will make appropriate proposals taking into account the particular provisions of each agreement, including the Oil Agreement.
2. Agreements on Security Arrangements				
(The Agreement on Implementation Modalities adopted by the Joint Political Security Mechanism 8 March 2013 is the reference document for the below timelines)				
2.1	Immediate and unconditional withdrawal of forces to their side of the SDBZ (Article 1)			
2.1.1	Immediate orders issued	D-Day +4	GoRSS and Gos	
2.1.2	Start of withdrawal	D-Day +4	GoRSS and Gos	
2.1.3	JBVMIM to receive update from Parties and report to Parties.	D-Day +4	GoRSS and Gos	
2.1.4	Completion of withdrawal	D-Day +7	GoRSS and Gos	
2.1.4.1	Completion of withdrawal in the 14 Mile Area	D-Day +14		
2.1.5	UNISFA Force Commander to report to JSPM on withdrawal	D-Day +14	UNISFA Force Commander	
2.2	Operationalization of the JBVMIM (Article 2)			
2.2.1	Start of operationalisation of JBVMIM	D-day	GOS, GoRSS, UNISFA	Governments of Sudan and South Sudan agreed to the requirement of force protection battalion of 860 personnel. Parties agreed that JBVMIM will have final strength of 90 monitors each (JPSM

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				Decisions 18 September 2011, UNSC Resolution 2024 14 December 2011). They will initially deploy 70 monitors and build up this strength progressively as per progress of operationalization.
2.2.2	Allocation of land for JBVMIM Sector HQ in GokMachar	D-Day +16	GORSS	
2.2.3	Initial Operating Capacity	D-day +46	GOS, GORSS, UNISFA	Temporary HQ to be in Kadugli. Sector HQ in Kadugli and GokMachar.
2.2.4.	Provision of land at Malakal and Buram for Sector HQ	D-day +30	GORSS, Gos	
2.2.5	Force generation for Full Operating Capacity	D-day +60	GOS, GORSS, UNISFA	
2.2.6	Full Operating Capacity	D-day +90	GOS, GORSS, UNISFA	Permanent HQ to be in Abyei. New sector HQ sites for FOC are Malakal in South Sudan and Buram in Sudan.
2.3	Operationalization of the SDBZ (Article 2)			
2.3.1	Start redeployment of forces from SDBZ	D-Day +7	GORSS, Gos	
2.3.2	Completion of redeployment of forces	D-Day +26	GORSS, Gos	
2.3.3	JBVMIM reports on completion of redeployment	D-Day +33	JBVMIM	
2.4	Activation of the Ad-Hoc Committee (Article 4)			
2.4.1	Activation of the Ad-Hoc Committee	D-Day +7	GORSS, Gos and UNISFA	
2.4.2	Activation of the Ad-Hoc Committee of the JBVMIM Sector HQ (in the 14 mile sector of the JBVMIM) within 30 days (Article 3)	D-Day +44	GORSS, Gos and UNISFA	
2.5	Opening of 10 border crossing corridors (Article 5)			
	Immediate establishment of National Technical Border	D-Day +7	GOS, GORSS	

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	Corridor committee in each country and preparation for Joint Technical Border Corridor Committee			
2.5.1	Meeting of the Joint Technical Border Corridor Committee	D-Day +7	GoS, GoRSS	Note Remarks in 5.1.1. Requires coordination with Joint Border Committee.
2.5.2	Establishment of necessary office and foundations	D-Day +60	GoS, GoRSS	The Joint Technical Border Corridor Committee is to sit with other Ministries and concerned organs to complete work on their Report to the JPSM Co-Chairs prior to the end of January.
2.5.3	Joint visit from both sides to the crossing corridors to review completion and readiness	D-Day +70	GoS, GoRSS	
3.	Agreement on Temporary Arrangements for Administration and Security of the Abyei Area (TASA)			
3.1.	Constitute Abyei Area Administration (AAA) (Article 5, TASA)	D-Day + 7	GoS, GoRSS, AJOC	<ul style="list-style-type: none"> i. Heads of Departments have been agreed. ii. AJOC to constitute the AAA.
3.2.	Constitute Abyei Area Council (AAC) (Article 8, TASA)	D-Day + 7	GoS, GoRSS, AJOC	<p>The AJOC Co-Chairs agreed that the GoS nomination for Chairperson of the Council adopted at the 8th AJOC meeting shall remain the same and can become effective only when the matter of AAC membership has been resolved.</p> <ul style="list-style-type: none"> i. Agreement on the composition of the Council. AJOC has sent the matter to the Presidents for guidance. ii. AJOC to constitute the AAC in accordance with the guidance from

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				the Presidents.
3.3.	Constitute Abyei Police Service (APS) (Article 25 & 26, TASA)	D-Day + 30	AIOC	UNISFA Proposal shared with the Parties. Each State to bring to AIOC its proposals for the composition of the APS, including a Migrations Unit, for discussion. Police technical teams of the two States to complete their preparatory work by 30 March 2013.
4. Framework Agreement on the Status of Nationals of the Other State				
4.1.	Establishment of Joint High Level Committee (JHLC) (Art 1.1)	D-Day + 7	Gos and GorSS	During this period, names of nominees to JHLC to be exchanged.
4.2.	First meeting of the JHLC (Art 1.3)	D-Day + 14	AUHIP	AUHIP to convene meeting in Juba/Khartoum. AUHIP may amend the proposed agenda submitted in March 2012 in consultation with the Parties.
4.3.	Confirmation of composition of JHLC (Art 4.3)	During 4.2.	Gos and GorSS	The Parties have agreed to confirm the membership and number of the JHLC at its First meeting.
4.4.	Accelerate cooperation to provide nationals with Identity and other relevant documents. (Art 2.1)	After 4.2.	Gos with GorSS	Cooperation to be overseen by JHLC.
4.5.	Elaboration of Four Freedoms agreement (Art 4.3)	4.2 + 60	Gos and GorSS with AUHIP facilitation	Elaborated Four Freedoms text, prepared by AUHIP, already circulated to the Parties. An annotated version to be prepared and circulated to the Parties by the first JHLC meeting. Issue will require further consideration by the JHLC.
4.6.	Appeal for support for documentation, if necessary (Art	After 4.4.	JHLC and AUHIP	The requirement for support will depend on the needs assessed by the JHLC. The

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	2.2)				Two States may jointly appeal for technical support through the AUHIP for their cooperative efforts. This is without prejudice to each State's right to solicit assistance for its own activities.
5. Agreement on Border Issues ((BIA) including demarcation)					
5.1. Border Management					
5.1.1.	Maintenance of soft border (Art 2), and facilitation of movement of people, goods and services.	D-Day onwards	GOS and GoRSS		Principle of the soft border should inform specific policies and should be adopted by joint security, nationals, and economic bodies. Implementation will require coordination across several areas to be identified within the JBC. Liaison is required between JBC and JPSM on opening of border crossings.
5.1.2.	Establishment of Joint Border Commission (JBC), (Art 17.1) and sub-committees (Art 19)	D-Day + 14	GoRSS and Gos		Five representatives and Co-chair (ministerial level) from each State have already been nominated. First meeting to be held during this period. Parties may wish to convene first JBC meeting prior to JDC (c.f. 5.2.2).
5.1.3.	Establishment of fund to facilitate JBC activities (Art 28)	5.1.2 (establishment of JBC) + 21	GoRSS and Gos		Equal contributions from each Party to be agreed at first meeting. Parties may seek additional funds from third-parties.
5.1.4.	Elaboration of Integrated Border Management Approach (IBMA) and relevant policies (Art, 3, 4, 18 (2)(a)), including facilitation of cross-border trade and investment promotion	5.1.2 + 30	JBC		Ongoing process. Internal consultations required per principles of BIA. Potential to work with AU Border Programme to elaborate IBMA.

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5.1.5.	Management of Transhumance: development of policy and regulations for resource management (Part VII)	5.1.2 + 30	JBC	Ongoing process. Consultations required with all relevant bodies including trade and security committees and bodies.
5.1.6.	Convening of Border Governor's Forum (BGF) (Art 23) and subsequent coordination of BGF activities	D-Day + 30	GoS and GorSS	The first meeting will present an opportunity to update Governors on relevant agreements and the work of committees. This meeting should take place prior to first coordination meeting (c.f. 5.1.7).
5.1.7.	Coordination of Border management: Convening of Joint Meeting of JBC, JPSM, JHLC, & Governors Forum, AIOC etc. (Art 21)	At least twice (x2) a year. First meeting: Between D-Day + 60 and D-Day + 90.	JBC	First meeting may require session to familiarise participants with key principles and provisions of the BIA.
5.2.	Boundary Demarcation Process			
5.2.1.	Establishment of Joint Demarcation Committee (JDC) (Art. 8.1)	D-Day + 7	JBC	10 members, 5 from each State, including a Co-chair. During this period names of nominees to be exchanged.
5.2.2.	First meeting of JDC, (Art 8.5)	D-Day + 14	JDC	Large number of issues on agenda, including Escrow account (5.2.5) and question of technical support from AU. JDC to reconfirm timelines from 5.2.4 – 5.2.7.
5.2.3.	Establishment of Joint Technical Team (JTT) (Art. 9.1)	5.2.2 (first meeting of JDC)	JDC	JTT to have 80 persons, 40 from each state. Composition to be confirmed at first meeting of JDC. AU to provide surveyors and other technical experts to assist Team.
5.2.4.	First meeting of JTT (Art 9.1)	5.2.2 + 7	JTT	JTT will need to develop demarcation

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5.2.2 + 7

					plan, determine its operational needs and develop a programme of work.
5.2.5.	Development of Demarcation Plan (Art 10.1)	5.2.2 + 21	JDC	Parties may seek advice from AU representatives or any other source. Security elements of plan will require some participation of representatives of JPSM in the planning.	
5.2.6.	Establishment of, and Payment into, Escrow Account (Art 12.3)	5.2.2 + 14	GoS and GoRSS	\$100,000 each, further payments following adoption of comprehensive plan. Escrow Account to be on agenda of first JDC meeting (5.2.2)	
5.2.7.	Commencement of Demarcation (Art 7.2)	5.2.2 + 60	JDC	Timing contingent upon fulfilment of preceding steps (5.2.2 – 5.2.5)	
5.3.	Security for Demarcation Process				
5.3.1.	Submission of demarcation plan to JPSM (Art 13.1)	5.2.5 (Development of Demarcation Plan) + 7 days	JDC	Security proposals should reflect the particular ethos and sensitivities of demarcation, and should incorporate community sensitisation to the process.	
5.3.2.	Arrangement of Security for Demarcation (Art 13.2)	During demarcation	JPSM	Security arrangements and implementation must accord with 5.3.1 and be carried out in consultation with JDC and JTT	
5.3.3.	Completion of demarcation (Art 7.1)	5.2.7 (Commencement of Demarcation Plan) + 3 months	JDC and JTT		
5.4.	Process for Settlement of status of the Five Disputed Areas and Claimed Border Areas				
5.4.1.	Written submissions provided to the AU Team of Experts (AUTE)	D-Day +66	GoS, GoRSS		

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5.4.2.	Parties to determine in consultation with the AUTE, timeframe for process of preparing non-binding opinion of AUTE on status of the 5 Disputed Areas.	D-Day +21	GORSS, Gos	Parties to be convened by AUHIP.
5.4.3.	Completion of non-binding opinion of the AUTE on the status of the 5 Disputed Areas.	5.4.1 + 60	AUTE	Parties have commenced cooperation with the Experts in line with draft Terms of Reference for the AUTE. Timeline subject to change by Parties pursuant 5.4.2.
5.4.4.	Consideration of Opinion and preparation for negotiations	5.4.3 + 35	GORSS and Gos	
5.4.5.	Conclusion of discussions on the 5 Disputed Areas (para 3.1.1 HoS Summit Outcome document).	5.4.4. + 35	LNP	Discussions shall be with the facilitation of the AUHIP. If there is no settlement within this period, the Parties shall: <ul style="list-style-type: none"> i. Extend the period for discussion, or; ii. Refer the matter to arbitration or; iii. Refer the matter to anyother binding settlement process.
5.4.6.	Agreement on process for settling status of Claimed Areas	5.4.5. + 20	The Presidents	In line with para 3.1.1 of the 5 January 2013 Summit Outcome document (confirmed by the Summit meeting of 25 January 2013).
6.	Agreement on Trade and Trade-Related Issues			
6.1.	Establishment of Joint Ministerial Committee on Trade Relations (JMCTR) (Art 3.1.) and preparations to establish of Joint Technical Committee on Trade Relations (JTCTR)	D-Day + 5	Gos and GORSS	Goal is to agree trade policy and framework of cooperation between the Parties, including both existing and future agreements that would enhance and facilitate trade. The Parties may request assistance from the African

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				Development Bank, who provided them with a consultant at earlier stages, as well as COMESA and other regional organisations.
6.2.	First meeting of JMCTR (Art 3.2.)	D-Day + 20	JMCTR	
6.3.	Establishment of JTCTR (Art 5.1.)	D-Day + 20	JMCTR	
6.4.	Preparation of draft agreement on customs (Art 4.3)	D-Day + 95	JMCTR	Consider adopting terms no less favourable than those among the member states of COMESA. May seek assistance from AfDB or COMESA.
6.5.	Establishment of mechanisms for data sharing (Art 7)	D-Day + 40	GorSS and Gos	
7.	Agreement on a Framework for Cooperation on Central Banking Issues			
7.1.	Establishment of Joint Central Banks Committee (JCBC) (Art 1.1.)	D-Day + 5	Gos and GorSS	Committee should support financial stability and sound banking practices, including systems for facilitation of payments and financial transactions. It would be most appropriate for this Committee and the Trade-related Committee to arrange a joint meeting on issues of mutual relevance. As also envisaged in the Borders, it might also be useful to include a "soft border" element in such a meeting. One or all MDBs can be requested to provide assistance (see 5.1.1 and 5.1.7 above).
7.2.	First meeting of JCBC (Art 1.2.)	D-Day + 20	JCBC	
7.3.	Consider mechanisms to give effect to Articles 3.1 and 3.4 of the Agreement for Cooperation on Central Banking Issues	To be determined by the JCBC	Bank of South Sudan (BSS) and Central Bank of	See also Items 7.1 and 9.3.

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7.4.	Facilitation of reconciliation of the inter-bank accounts (Art 3.5)	D-Day + 40	Bank of South Sudan (BSS) and Central Bank of Sudan (CBOS)	
8. Framework Agreement to Facilitate Payment of Post-Service Benefits				
8.1.	Payment by Gos of all post-service benefits and arrears due, including to GorSS citizens (Art 2.1.)	IMMEDIATE Existing/continuing obligation	Gos	In accordance with applicable laws
8.2.	Payment by GorSS of all post-service benefits and arrears due, including to Gos citizens (Art 2.2.)	IMMEDIATE Existing/continuing obligation	GorSS	In accordance with applicable laws
8.3.	Establishment of Joint Ministerial Committee on Pensions (JMCP) (Art 3.1.)	D-Day + 5	Gos and GorSS	This Committee should be established at the earliest convenience to deal with this critical issue. Both Parties were anxious to move even before ratification of agreement since there is ongoing communication between the pension agencies of the Parties.
8.4.	First meeting of JMCP, at which it establishes time frames and completion dates (Art 3.2, 4.2.)	D-Day + 20	JMCP	May request support from or refer disputes to LLO or other relevant organization as agreed.
8.5.	Establishment of Joint Technical Committee on Pensions (JTCP) (Art 5.1.)	D-Day + 30	JMCP	Critical actions include identification of eligible beneficiaries and calculation of benefits.
8.6.	First meeting of JTCP (Art 5.4.)	D-Day + 45	JTCP	It is important for this Committee to begin its work as soon as possible in light of outstanding arrears to eligible

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					pensioners.
8.7.	Completion of JTCP tasks in accordance with its mandate including reconciliation of any incomplete files (Art 4.8, Art 6)	D-Day + 395 D-Day + 75 for reconciliation of files	JMCP		
8.8.	Establishment of mechanisms for data sharing (Art 7)	D-Day + 100	GoRSS and Gos		This is a key element in the work of the Committees. A suitable protocol for sharing of information should be developed as soon as possible
9.	Agreement on Certain Economic Matters: Division of Assets and Liabilities, Arrears and Claims and Joint Approach to the International Community				
9.1.	Gos to provide GoRSS any part of an Archive which is required for the normal administration of the territory of the RSS, or which relates directly to the territory of the RSS; the best available evidence from its State Archives, including maps and other documents, relating to title to the territory of the RSS and its boundaries; and such other information as is necessary to clarify the meaning of Archives that pass to the RSS (Art 4.2.1-4.2.2)	D-Day + 120	Gos		While timing is not specified, appropriate modalities are required between Archives organizations of the Parties as specified below.
9.2.	Establishment of Joint Archives and Cultural Heritage Committee and repatriation archives and cultural property (Art 4.2.1, 4.3.1, 4.3.5)	D-Day + 30	GoRSS and Gos Letters could be sent by the Lead Negotiators to responsible ministries.		Considered to be ongoing ministry-ministry activity. Digital copies to be made of documents referring to normal administration. Explanatory letters could be sent to responsible ministries by the Lead Negotiators.
9.3.	Take such actions as may be necessary, including establishment of mechanisms to assist and facilitate private claims (Art 5.1.4)	D-Day + 90	Gos and GoRSS		Requires appropriate coordination between the respective Ministries of Justice.

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9.4.	Establish a tripartite committee comprised of 2 representatives each from the Parties, and 1 representative from the AUHIP, to prepare modalities for carrying out the Joint Approach to the International Community to seek economic assistance, including debt relief (Art 3.1, Art 6)	D-Day + 7	GOS, GORSS, AUHIP	
9.5.	AUHIP to prepare and furnish to the Parties initial proposals on the modalities referred to in 9.4 above	D-day +30	AUHIP	
9.6.	GOS to take all necessary action to reach HIPC decision point (Art 3.1.4 (a))	Ratification + 2 years	GOS	GOS continuation of ongoing consultations required with the IMF, WB and AfDB on progress, as well as implementation of the Joint Approach to the international community, as appropriate.
10. Agreement concerning Oil and Related Economic Matters				
10.1.	GOS to sell oil on-board tanker ISIS and transfer proceeds to GORSS (Art 13.1)	NA	GOS	Completed
10.2.	GOS to direct funds deposited at High Court in London related to vessel Ratnashradha (Art 13.2)	NA	GOS	Completed
10.3.	GORSS to instruct oil companies to re-establish oil production (Art 15.1)	D-Day + 14	GORSS	Resumption of production shall take place as soon as technically feasible. The Parties have the responsibility to see to it that the relevant operators will plan and conduct the actual start-up in a technically and environmentally sound manner and in accordance with international best practice (Art 15.1).
10.4.	GOS to instruct oil companies to re-establish oil	D-day + 14	GOS	Resumption of processing and

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	processing and transportation (Art 15.2)			transportation shall take place as soon as technically feasible. The Parties have the responsibility to see to it that the relevant operators will plan and conduct the actual start-up in a technically and environmentally sound manner and in accordance with international best practice (Art 15.2).
10.5.	Review of existing metering system (Art 7.1)	Prior to resumption of production	GOS and GORSS, relevant operating companies	Both Parties have conducted the review within their respective territories. The Parties shall jointly and together with the operating companies, review and ensure that effective metering facilities necessary to carry through the payment obligations and other provisions of this Agreement are installed and in operation prior to the resumption of oil production in the RSS (Art. 7.1).
10.6.	Establishment of Joint Cross Border Cooperation Committee (Art 9.1.2) and enter into agreements to facilitate movement and security of personnel	D-Day + 14 D-Day + 60 for agreements	GORSS and Gos	To be done jointly with the operating companies.
10.7.	Establishment of the Petroleum Monitoring Committee (PMC) (Art 10.1)	D-Day + 14	GORSS, Gos, AU	It is the responsibility of the AU Commission to appoint an international Chairperson for the committee after consultation with both parties. Both Parties have submitted observations on their preferred candidates to the AUHIP. Both governments have already appointed their members to the PMC.
10.8.	Conclusion of processing agreements (Art 3.3 a)	D-Day + 150	GORSS, Gos	Processing agreements between GORSS and Gos.

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10.9.	Conclusion of transportation agreements (Art 3.3 b)	D-Day + 150	GoRSS, GoS	Transportation agreements between GoRSS and GoS.
10.10.	Development of quality adjustment procedures for the GNPOC transportation system (Art 8.1)	D-Day + 150	GoS and GoRSS, relevant operating companies	To be signed by the Parties and operating companies. If not completed within this deadline, the PMC shall appoint a technical expert to assist in the development of such procedures.
10.11.	The Parties to discuss the Sudapet issue with the aim of reaching an agreement (Art 14)	D-Day + 5 to D-day +65	GoS and GoRSS	
10.12.	Establish a joint committee that will be responsible for developing proposals for a resolution to the Sudapet issue for consideration by the Parties	D-day +7	GoS and GoRSS	
10.13.	The Parties will jointly inform the LCSID of the above decisions and indicate their agreement to suspend the arbitration process for a period of 60 days	D-day +10	GoS and GoRSS	
10.14.	Transfer of data from GoS to GoRSS (Art 17)	D-Day + 150	GoS	
10.15.	Agreements for payment by GoS to operating companies for processing and transportation (Art 6.1.7)	D-Day + 60	GoS	
10.16.	Review of the need for additional metering facilities (Art 7.2)	D-Day + 150	GoRSS and GoS, relevant operating companies	
10.17.	Establishment of two subcommittees of the PMC (Art 10.4)	D-Day + 60	PMC	The technical and financial subcommittees shall monitor oil operations and review all monthly reports, and should be operational as soon as possible after resumption of oil production

10.18.	Either Party may exercise option to nominate representatives (observers) to be located at facilities within the territory of the other state (Art 11)	Any time during the duration of the Agreement.	GORSS and Gos	It is the decision of each party if and when it wants to nominate its representatives. Responses to nominations should be received within 30 days. PMC should ensure that a party does not unreasonably withhold the approval of the other party's representatives.
10.19.	Adoption of detailed agreements (Art 20)	D-Day + 150	Gos and GORSS	Ref. separate list
10.20.	Payment of TFA (Art. 4.4, 5.2)	Within 40 days from date of bill of lading	GORSS	