Implementation Modalities for Security Arrangements agreed on

27th September 2012

Between

The Republic of the Sudan

and

The Republic of South Sudan

Decisions

Extraordinary Meeting of the Joint Political and Security Mechanism between the Republic of Sudan and the Republic of South Sudan

Addis Ababa, 8 March 2013

At the Extraordinary Session of the Joint Political and Security Mechanism (JPSM) held in Addis Ababa on 8 March 2013 chaired by President Thabo Mvuyelwa Mbeki (Chair of the African Union High Level Implementation Panel), the following decisions were adopted:

Agenda Item	Background and Recommendation
Agenda Item 1: Introductory	Pre meeting agreements:
Remarks:	The agenda was adopted as presented.
	 There was acceptance in principle of the additional JBVMM force requirements outlined by General Samora Mohammad Younis in January 2013 (Chief of Staff Ethiopian Armed Forces).
	 Kadugli was accepted as a suitable temporary JBVMM HQ before moving to final location in Abyei.
	 There was acceptance that there would be no move of the JBVMM HQ to Abyei until the Temporary Arrangements were implemented and accommodation provided by UN.
*	 The Co-Chairs agreed on modalities for implementation of security arrangements and agreed to sign:
*	The Decisions of JPSM
	Enclosure 1: Implementation Plan
	Enclosure 2: Concerns and Complaints V5
	Enclosure 3: Security Matrix V7
Agenda Item 2 : Updated Implementation Plan	Report from Technical Committee: The JPSM adopted the Updated Implementation Plan of the Technical committee. Decisions included: agreement on additional force requirements for the JBVMM; locations for the sector HQs and operationalisation of the SDBZ. The revised Implementation Plan is attached at Enclosure 1.
Agenda Item 3: Updated Timeline for Reporting on Concerns and Complaints raised to the Co-Chairs	Complaints and Concerns: The Co-Chairs agreed to adopt the Complaints and Concerns Matrix V5 at Enclosure 2.



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Agenda Item 4: Any Other	
Business:	

Enclosures:

- Enclosure 1. Implementation Plan (V6) agreed by the JPSM Co-Chairs on 19 December 2012 in Addis Ababa, updated by the Report from the JPSM Technical Sub-Committee on Operationalization of the JBVMM, agreed by the JPSM on 8 March 2013.
- Enclosure 2. Matrix: Concerns and Complaints Submitted to the JPSM Co-Chairs (V5).
- Enclosure 3. Security Matrix: Implementation Activities (V7) agreed by the JPSM on 8 March 2012 (Removed 3.0.1 and amended 5.4 of the Implementation Activities Matrix (V6) agreed by the JPSM on 18 December 2013).

H.E. 1st Lt. Gen (PSC) Eng. Abdul Raheem Mohammad Hussein Minister of Defense Government of Sudan H.E. Gen. John Kuong Nyuon

Minister of Defense and Veteran Affairs Government of South Sudan

Witnessed by

H.E. Gen. Abdulsalami A. Abubakar African Union High Level Implementation Panel for Sudan and South Sudan

8 March 2013

IMPLEMENTATION PLAN APPROVED BY THE TWO JOINT POLITICAL AND SECURITY MECHANISM (JPSM) CO-CHAIRS ON 19 DECEMBER 2012 UPDATED WITH JBVMM DEPLOYMENT DETAILS AGREED ON 8 MARCH 2013 IN ADDIS ABABA

UNISFA ROLL-OUT PLAN

1. JBVMM Incremental Roll-Out Proposal in Two Phases:

- 1.1 <u>First phase</u>: Build-up of Initial Operational Capability (IOC), with JBVMM HQ, 2 Sectors HQs and 4 teams.
- 1.2 <u>Second phase</u>: Build-up of Full Operational Capability (FOC).

2. Operationalization of Phase 1:

- 2.2 Temporary JBVMM HQ will relocate to Kadugli from Assosa, Ethiopia.
- 2.3 One Sector HQ will deploy in Kadugli with two teams responsible for the Sectors 2& 1.
- One sector HQ will deploy in Gok Machar with two teams responsible for the Sectors 3& 4.

3. **Operationalization of Phase 2:**

- 3.1 All Sectors and teams will be operationalized with full strength in their respective sites.
- Four sector HQs and 10 Teams will be operational (the other sector HQs will be at Buram and Malakal during FOC).

4. Deployment and Employment of Teams and Team Sites:

4.1 The number of team sites and teams in a Sector will change based on current and future joint security assessments. JBVMM HQ can establish team sites within the SDBZ with notification to the JPSM and any establishment of new team sites outside the SDBZ will be with the consent of the two JPSM Co-Chairs. The total number of monitors authorized will be 90, as per JPSM decisions of 18 September 2011 and UNSC resolution 2024, with an initial strength of 70, which will be built up as per progress of operationalization.

5. Force Protection Strength

5.1 The Force Protection is agreed at 860 personnel and 266 military support personnel.

%

6. Timeline

6.1 <u>IOC</u>: South Sudan has agreed to provide land within 16 days (from 10 March 2013) at Gok Machar. Sudan agreed for immediate use of land in Kadugli for the JBVMM HQ and Sector HQ. The JBVMM will operate immediately from Kadugli, within its capabilities. In Gok Machar, IOC will be operational within 30 days of provision of land.

6.2.1 FOC:

- 6.2.1 Provision of land within 30 days (from 10 March 2013) at Buram and Malakal
- 6.2.2 Force generation within 60 days.
- 6.2.3 FOC operationalized within 90 days.
- 7. The original D-Day for the implementation plan matrixwas 19th December 2012. The matrix has been reviewed and the JPSM have set D-Day at 10 March 2013.





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Operationalization of 1. Governments of Sudan and South Sudan agreed to the	Operationalization of the SDBZ. 1. Start redeployment of forces from SDBZ on D DAY + 7 days. 2. Completion of redeployment of forces from the SDBZ D DAY+26 days. 3. UNISFA has to report on completion of redeployment from SDBZ on D DAY+ 33 days.	Immediate and unconditional withdrawal of forces to their side of the SDBZ. 5. Completion of withdrawal from the 14 Mile Area on D DAY + 14 days. 6. UNISFA Force Commander has to report to JSPM on D DAY + 14 days.	Obligation Timeline is estimated based on the assumptions	
leployment from	n the SDBZ	days. report to Parties. ys. e Area on D DAY +	sumptions	
the JBVMM.	A weekly report by the Parties shall be made to	The JBVMM will operate immediately from Kadugli, within its capabilities.	Comment	





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Activation of the Ad-Hoc Committee.	2	Obligation
 UNISFA support to establishment and operationalization of Ad-Hoc Committee by D DAY + 7 days. Ad-Hoc Committee to receive and investigate complaints and allegations, JPSM to task Ad-Hoc Committee. Activation of the Ad-Hoc Committee of the JBVMM Sector HQ (in the 14 mile sector of the JBVMM) by D DAY + 44 days. The Ad-Hoc Committee of the JBVMM Sector HQ in Sector 3 to investigate any threat emanating from inside the 14 Mile Area. 	Sector HQ and Teams at Kadugh will be operational immediately on deployment, whereas the Sector HQ at Gok Machar will be operational by D DAY + 46 Days. 4. The Parties agreed that JBVMM will have final strength of 90 monitors each as per JPSM decisions of 18 September 2011 and UN Security Council Resolution 2024 of 14 December 2011. They will initially deploy 70 monitors and build up this strength progressively as per progress of operationalization. Sector HQ sites for FOC agreed by both Parties are Malakal in South Sudan and Buram in Sudan. Force generation for FOC will be done within 60 days from 10 March 2013. Operationalization of FOC will be within 90 days. The Parties agreed to provide land at Malakal and Buram within 30 days from 10 March 2013.	Timeline is estimated based on the assumptions
Ad Hoc Committee in the 14 Mile Area has been set up under the special arrangements for the 14 Mile Area		Sector HQs.







Force Protection. For ope	Relocation of the JBVMM Ten HQ to its permanent site.	Opening of 10 border crossing corridors. to 2. The second	Obligation
Force Protection is detailed above under JBVMM operationalization.	Temporary HQ will be in Kadugli. Permanent HQ to be in Abyei.	Immediate establishment of National Technical Border Corridor Committee in each country and prepare for joint technical committee in D-DAY + 7 days. The Joint Technical Border Corridor Committee then meet and agree arrangements during the next JPSM meeting on 17 March 2013. Establishment of necessary office and foundations within D DAY + 60 days. Joint visit by the concerned ministries from both sides to the crossing corridors to review completion and readiness within D DAY + 70 days.	Timeline is estimated based on the assumptions
		The Joint Technical Border Corridor Committee is to sit with other Ministries and concerned organs to complete work on their report to the JPSM Co- Chairs prior to the end of March.	Comment





Concerns and Complaints Submitted to JPSM Co-Chairs

ensure a permanent link between the two, including liaison visits committee should be created by the JPSM. The Ad-Hoc Committee and the Secretariat shall have a permanent office in Khartoum and Juba and committee; the Ad-Hoc committee of the JBVMM Sector HQ (for the 14 Mile Area); the JPSM Co-Chairs themselves; or a new ad-hoc or subcomplaints of the Parties and forward them to the Co-Chairs for allocation to the appropriate competent authority: the JBVMM; the Ad-Hoc September 2012 and the Agreement on the Border Monitoring Support Mission of 30 July 2011, this Secretariat will receive concerns and In accordance with the commitment to establish a Standing JPSM Secretariat as stipulated in the Agreement on Security Arrangements of 27

above) to future meetings of the JPSM as part of the formal agenda: February 2013. Reports on all concerns and complaints contained in the matrix are to be made by the appropriate authority (as mentioned Chairs for further action. In relation to current complaints and concerns a report will be made by the JPSM Secretariat to the Co-Chairs by 6 functions proposed in column (h) the JPSM Secretariat will process the evidential detail for columns (c) to (f) in the matrix and report to the Co-Where there is a requirement for additional evidential detail and no mechanism for investigation already exists to perform the investigative

			Concerns an	Concerns and Complaints Package	ge	Potential	Comments /	
Date	Originator	Date	Location	Description	References / Documentation	Violation Reference	Proposed Action	Decision/Outcome
(a)	(b)	(c)	(d)	(e)	(f)	(g)	(h)	(i)
28/12/12	GoS			Facilitating the entrance of		MOU Art 1; Art 2;para 1;	Request for the detailed locations	
	,			foreigners to South		Art 3; Art 4	and use JBVMM to	
				Kordofan State		para 4; Sept	launch an	
				through the RoSS,	q	27 security	investigation where	
				particularly		agreement	these crossings take	
3,				journalists and		Introduction;	place	
)5				organisations		Cooperation		
						Agreement		





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	28/12/12	28/12/12	28/12/12	28/12/12	
	GoS	GoS	GoS	GoS	
				i i	
>	Provision of South Sudanese armed forces in combat	Provision of military logistic support to rebel movements (ammunition and fuel supplies)	Hosting of key rebel leaders and facilitating their movement to and from the RoSS and neighbouring countries	Continuous visits by political and military leaders from the GoSS and rebel heads to training and assembly camps of armed insurgents within the territory of South Sudan	
	MoU Art 1; Art 3; Art 4 para 3; Art 5 para 4	MoU Art 1; Art 3; Art 4 para 2,3, 4; Art Art 5 para 4, 5, 7	MoU Art 1; Art 4(2); Art 5 para 4/5; Sept 27 security agreement - Introduction	MoU Art 1; Art 4(2); Art 5 para 4/5; Sept 27 Security agreement – Introduction; Cooperation Agreement 2(1)	2(1)
	Request for the detailed locations and use JBVMM to launch an	Request for the detailed locations and use JBVMM to launch an investigation where these crossings take place and make recommendations on how to tackle them	Recommend JPSM form Committee (an ad-hoc or standing sub-committee) to determine veracity of complaint (request evidence)	On receipt of evidential detail it is, recommended JPSM form Committee (an adhoc or standing subcommittee with or without third party involvement) to determine veracity of the concern/complaint.	
				-	





Security Agreement Introduction
4; Art 5 para 3 and 4; Sept 27
MoU Art 1; Art 3; Art 4 para 2, 3 and
para 3; Art 5
MoU Art 1; Art 3 para 1
para 3; An 5 para 4
Art 3; Art 4
MoU Art 1:





14/01/12	14/01/12	14/01/12	14/01/12
GoRSS	GoRSS	GoRSS	Gokss
18/11/12	18/11/12	18/11/12	29/09/12
Kiir Adem	Rodom	Duk Deng (Babanisa), Renk County	Khartoum
SAF aerial bombardment – 3 women and 2 children killed	SAF helicopter transported unknown numbers of troops to the area	SAF Forces crossed the border and attacked an RSS police station – 2 policemen killed, 1 policeman captured and 9 AKM rifles looted	GoS reaffirmed their military support to South Sudan militias
MoU Art 1; Art 2 para 1; Art 3; Art 4 para 3; Art 5 para 2; and Sept 27 Security Agreement Introduction	MoU Art 1; Art 2 para 1; Art 3; Art 4 para 3; Art 5 para 2 and; Sept 27 Security Agreement Introduction	MoU Art 1; Art 2; Art 3; Art 4 para 1 and 3; Art 5 para 2; Sept 27 Security Agreement Introduction	MOU Art 1; Art 2;para 1; Art 3; Art 4 para 2, 3 and 4; Sept 27 Security Agreement Introduction
Refer to JBVMM for investigation	Refer to JBVMM or Ad-hoc committee for investigation JPSM requests additional data in order to determine veracity of concern/complaint.	Refer to JBVMM for investigation	Recommend JPSM form Committee (ad-hoc or standing sub-committee) to determine veracity of complaint (request evidence)





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COLLABOLIT
Bamboo - 1 batallion Teshwin - 2 covs
as follows:
withdrawing to create the SDBZ
of forces instead of
Abyei
them to resettle in
assured them that SAF would arm
community and
mobilize their
Misseriya leaders and urged them to
Haroun met with
Governor Ahmed
2 wounded
civilians killed and
bombardment - 6
carried out aerial
SAF Antonov
area
SPLA controlled
hovered over
Antonov Aircraft





		>					
JPSM Co-Chairs to discuss evidence.	MoU Art 1; Art 4(2); Art 5		SAF amassed a huge force	Kharasana	29/12/12	GoRSS	14/01/12
	Sept 27 Security Agreement Introduction						
	para 2; and	-	dropped 26 bombs				
	Art 3; Art 4		aerial				
Request JBVMM investigation	MoU Art 1; Art 2 para 1;		SAF Antonovlaunched	Kiir Adem	26/12/12	GoRSS	14/01/12
	Art 5 para 3		attack				
	Art 4 para 3;		launched a ground				
investigation	Art 3 para 1;		auxiliary police				
Request JBVMM	MoU Art 1;	p.	SAF's PDF	Kiir Adem	26/12/12	GoRSS	14/01/12
			common border	-			
	110000000000000000000000000000000000000		attack SPLA				
	Agreement -		buy horses and				
	Security		Tera, money to				
	Sept 27		known as Abu				
	para 4/5;		an auxiliary force				
discuss evidence.	MoU Art 1; Art 4(2); Art 5		Minister of Defense gave PDF	Dhein, Darfur	21/12/12	GoRSS	14/01/12
	Introduction						
from SDB2	Security		attacked Kiir Adem				
withdrawal of forces	Sept 27		force that later				
verification of	para 4/5;		mobilized a huge				
the framework of the	Art 4(2); Art 5		assembled and		1		1
Refer to JBVMM in	MoU Art 1:		SAF and PDF	Abumatario	16/12/12	GoRSS	14/01/12
			1 batallion				
	-		Panthou oilfields -				





14/01/12 GoRSS	14/01/12 GoRSS	14/01/12 GoRSS	14/01/12 GoRSS	
02/01/13	02/01/13	02/01/13	29/12/12	
Kilo-23	Kitki, WBG	Tumsah,WBG	Kilo-23	
SAF backed militia groups left their base at Kilo 23 and moved to Umkarat, north of Kaikang in Mayom County. They moved with a 53 Toyota Landcruiser mounted with 12.7mm antiaircraft ouns	Armed Rezeigat militias instigated by SAF attacked SPLA positions	SAF Antonov hovered over the SPLA base of Tumsah	SAF amassed a force estimated to be 2,000, with the intention of attacking Teshwin	4,000 with the intention of attacking Jaw
MoU Art 1; Art 3 para 1; Art 4 para 3; Art 5 para 3	MoU Art 1; Art 3 para 1; Art 4 para 3; Art 5 para 3	MoU Art 1; Art 3 para 1 and 2; Art 4 para 3; Art 5 para 3	MoU Art 1; Art 4(2); Art 5 para 4/5; Sept 27 Security Agreement - Introduction	Sept 27 Security Agreement - Introduction
Refer to Ad-hoc Committee for investigation	Refer to Ad-hoc Committee for investigation	Refer to Ad-hoc Committee for investigation	Refer to Ad-hoc Committee for investigation	



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000 m to 500 x 000	The m	14/01/12
	natrix sh	
	hould be co	GoRSS
	ntinued as	02/01/13
	new concerns	02/01/13 Rupjai, Jonglei
	The matrix should be continued as new concerns and complaints submitted to Co-Chairs	SAF backed forces of Magician DakKuoth attacked SPLA positions
	nitted to Co-Chai	
	rs	MoU Art 1; Art 3 para 1; Art 4 para 3; Art 5 para 3
		On receipt of evidential detail it is, recommended JPSM form Committee (an adhoc or standing subcommittee with or without third party involvement) to determine veracity of the concern/complaint.





Security Matrix: Implementation Activities

Ser	Obligation	Timing	Responsible	Reference	Remarks
1	Commitment to Mutual Security	Commitment made	Government of Sudan Government of	27th September Agreement on Security Arrangements.	27th September Presidential commitment made – action completed
			South Sudan through JPSM /with monitoring	Non-Aggression and Cooperation of 10 February 2012.	
			and verification	18th September 2011	
			by Ad-Hoc	JPSM decisions	
			Committee	7 th December 2010	
				Agreement).	
11	Renewed commitment to	As per 1.	Government of	27 th September Agreement	As per 1.
!	non-aggression.	,	Sudan	on Security Arrangements	
	000		Government of	Memorandum of	
			South Sudan with	Understanding (MoU) on	
			JPSM / monitoring	Non-Aggression and	
			and verification by	Cooperation of 10 February	
			Ad-Hoc	2012, in accordance with	
			Committee and	the agreed definition of	
			sub-committees	aggression signed by the	
				Parties on 23 rd June 2012.	
22				18 th September 2011 JPSM	
				decisions (particularly	
				7 th December 2010	
	,			Agreement)	
			1	JPSM Decisions 10 Feb	





Renewed commitment to cessation of harbouring or support to rebels. Sudan Government Sudan Government Sudan Government South Sudan IPSM / mon and verifica Ad-Hoc Committees Renewed commitment to cease hostile propaganda. Committees Governmen South Sudan JPSM / mon and verifica Ad-Hoc Committee Immediate and Immediate Governmen Sudan JPSM / mon and verifica Ad-Hoc Committee Governmen Sudan Governmen Sudan JPSM / mon and verifica Ad-Hoc Committee Governmen Sudan Governmen Sudan		Government of South Sudan with IPSM / monitoring and verification by Cooperation of 10 February Ad-Hoc Government of South Sudan with IPSM / monitoring and verification by Ad-Hoc Committee Government of Sudan Government of South Sudan with IPSM / monitoring and verification by Ad-Hoc Government of South Sudan with IPSM / monitoring and verification by Ad-Hoc Government of South Sudan with IPSM / monitoring and verification by Arrangements.
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Operationalizat	withdrawal to JBVMM 2.2 UNISFA Force Commander to	Ser Obligation 2.1 Relay information on
Operationalization of the SDBZ (including 14 mile	nder to	ion n on
Immediate in accordance	reconfirm every 24hrs. At the 7 th day	Timing Immediate and
Government of Government of	Sudan Government of South Sudan UNISFA	Responsible Government of
27th September Agreement on Security Arrangements.	on Security Arrangements. 27 th September Agreement on Security Arrangements.	Reference 27th September Agreement
SDBZ – UNISFA Force	final report on withdrawal.	the withdrawal of forces. See UNISFA Force





Ser	Obligation	Timing	Responsible	Reference	Remarks
5	Mechanisms	Commander's recommended timetable	Government of South Sudan		
4	Operationalization of the JBVMM	As per UNISFA Force Commander's	Government of Sudan Government of	Agreement on Security Arrangements.	Activation of the JBVMM – UNISFA Force Commander to give areas
		recommended timetable	South Sudan	30th July 2011 agreement. 18th September 2011 JPSM adopted references.	of priority for deployment, reflecting his priority for establishment of the SDBZ. JPSM to agree on locations for JBVMM, JBVMS, JBVMT. Including move of JBVMM HQ to Sudan/South Sudan.
4.1	Timetable for JBVMM Deployment	As per UNISFA Force Commander's recommended	JBVMM Including Government of Sudan Government of	27th September Agreement on Security Arrangements. 30th July 2011 agreement. 18th September 2011 JPSM	
7		timetable	South Sudan UNISFA	adopted references. Understanding (MoU) on Non-Aggression and Cooperation of 10 February 2012.	
4.2	Initiation of monitoring and	As per UNISFA	JBVMM	27th September Agreement	
	reporting activities	Force		on Security Arrangements.	
		recommended		18 th September 2011 JPSM	





Sar	Ohligation	Timing	Responsible	Reference
JEI	Obligation	timetable	,	adopted references. Understanding (MoU) on Non-Aggression and
				Cooperation of 10 February
				2012.
Ç	Activation of the Ad-Hoc Committee and sub-	Within 24nrs	Sudan	Agreement on Security
	committees.		Government of	Arrangements. Terms of Reference
			tasked by and	agreed on 23 June 2012
			reporting to	JPSM Decisions 10 Feb
			JPSM	2012
				Memorandum of
				Non-Aggression and
				Cooperation of 10
				February 2012





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Activation of the Ad-Hoc	Ad-Hoc Committee to receive and investigate complaints and allegations	Establishment and operationalization of Standing Secretariat		Obligation
As per UNISFA Force	Within 24hrs	Within 24hrs		Timing
Government of Sudan	JPSM	Government of Sudan Government of South Sudan UNISFA		Responsible
27th September Agreement on Security Arrangements	27th September Agreement on Security Arrangements. Terms of Reference agreed on 23 June 2012	27th September Agreement on Security Arrangements. 30th July 2011 agreement.		Reference
	JPSM to task Ad-Hoc Committee		Article 8 of the MOU: 'The two States hereby authorize the JPSM to oversee Compliance with this Memorandum. The Parties may adopt further mechanisms and principles to enable the JPSM to carry out functions. In the event of any dispute arising in the implementation of this MOU, the two States shall seek to resolve the matter amicably through the JPSM.'	Remarks





7	6.2	6.1	6	5.4 4		Ser
Regular Meetings of JPSM	JBVMM Monitor Corridors	Identification of border crossing points	Opening of 10 border crossing corridors.	The Ad-Hoc Committee of the JBVMM Sector HQ (in the 14 Mile sector of the JBVMM) investigating any threat emanating from inside the SDBZ	Sector HQ (in the 14 Mile sector of the JBVMM)	Obligation
			Immediate (JPSM to agree timetable for technical preparations and opening).	As per UNISFA Force Commander's recommended timetable	Commander's recommended timetable	Timing
Government of	Government of Sudan Government of South Sudan UNISFA)	JPSM	Government of Government of South Sudan UNISFA	Government of Sudan Government of South Sudan UNISFA Tribal Leaders	Government of South Sudan	Responsible
JPSM Decisions 10 Feb	on Security Arrangements.	18th September 2011 JPSM decisions.	Agreement on Security Arrangements. 18th September 2011 JPSM decisions (particularly 6-7th December 2010 agreement).	27th September Agreement on Security Arrangements.	2012	Reference
						Kemarks







Cor	Ser.
Ohligation	Congression
Timing	
Responsible	Sudan Government of South Sudan
Kererence	Memorandum of Understanding (MoU) on Non-Aggression and Cooperation of 10 February 2012 18th September 2011 JPSM decisions (particularly 30 July 2011 Agreement & 7th December 2010 Agreement).
Verifieriva	

